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#### **Democratic Support** Plymouth City Council

Plymouth City Counc Civic Centre Plymouth PLI 2AA

Please ask for Helen Wright, Democratic Support Officer T 01752 304022 E helen.wright@plymouth.gov.uk www.plymouth.gov.uk/democray Published 16 September 2014

#coopscrutiny

# **CO-OPERATIVE SCRUTINY BOARD**

Wednesday 24 September 2014 4.00 pm Council House (Next to the Civic Centre)

# Members:

Councillor James, Chair Councillor Mrs Aspinall, Vice Chair Councillors Mrs Beer, Bowie, Darcy, Philippa Davey, Jordan, Sam Leaves, Murphy, Jon Taylor and Kate Taylor.

Members are invited to attend the above meeting to consider the items of business overleaf.

Tracey Lee Chief Executive

# **CO-OPERATIVE SCRUTINY BOARD**

# AGENDA

# PART I – PUBLIC MEETING

## I. APOLOGIES

To receive apologies for non-attendance submitted by Co-operative Scrutiny Board Members.

# 2. DECLARATION OF INTEREST

Members will be asked to make any declarations of interest in respect of items on this agenda.

# 3. MINUTES

The Co-operative Scrutiny Board will be asked to agree the minutes of the meeting held on 13 August 2014.

# 4. CHAIR'S URGENT BUSINESS

To receive reports on business which, in the opinion of the Chair, should be brought forward for urgent consideration.

### 5. WORK PROGRAMMES

The Co-operative Scrutiny Board will be asked to consider and approve the work programmes for each panel and receive a progress update from each Chair.

# 5a. DECISIONS TAKEN UNDER DELEGATED AUTHORITY (Pages 17 - 20)

The Board will receive notification of the decisions taken under delegated authority with the Board's Lead Officer in consultation with the Chair and Vice Chair.

### 6. TRACKING DECISIONS

The Co-operative Scrutiny Board will monitor the progress of its previous decisions.

# 7. FORWARD PLAN OF KEY DECISIONS AND PRIVATE TO FOLLOW BUSINESS

To receive new items from the Forward Plan of Key Decisions and Private Business with a view to identifying items for scrutiny.

# (Pages 21 - 22)

# (Pages I - 6)

(Pages 7 - 16)

#### 8. CHILD POVERTY

The Co-operative Scrutiny Board will receive a 12 month update on Child Poverty.

#### 9. TRANSFORMATION ASSURANCE REPORT **TO FOLLOW**

The Co-operative Scrutiny Board will receive a Transformation Assurance report.

#### 10. CAPITAL AND REVENUE MONITORING REPORT 2014/15 (Pages 41 - 54)

The Co-operative Scrutiny Board will receive the Capital and Revenue Monitoring Report 2014/15.

#### 11. **ANNUAL SCRUTINY REPORT 2013/14**

The Co-operative Scrutiny Board will receive its Annual Scrutiny Report 2013/14.

#### **CALL-INS** 12.

The Co-operative Scrutiny Board will be advised of any executive decisions that have been called in.

#### 13. **URGENT EXECUTIVE DECISIONS**

The Co-operative Scrutiny Board will be advised of executive decisions that have been deemed urgent with the agreement of the Chair (if any).

#### 14. RECOMMENDATIONS

To receive and consider recommendations from Panels, Cabinet and Council.

#### 15. **CO-OPERATIVE REVIEW(S)**

The Co-operative Scrutiny Board will be asked to consider co-operative review(s) (if any).

#### 16. **EXEMPT BUSINESS**

To consider passing a resolution under Section 100A (4) of the Local Government Act 1972 to exclude the press and public from the meeting for the following item(s) of business on the grounds that it/they involve the likely disclosure of exempt information as defined in paragraph of Part I of Schedule I2A of the Act, as amended by the Freedom of Information Act 2000.

## (Pages 23 - 40)

## **TO FOLLOW**

# PART II (PRIVATE MEETING)

# AGENDA

# MEMBERS OF THE PUBLIC TO NOTE

that under the law, the Board is entitled to consider certain items in private. Members of the public will be asked to leave the meeting when such items are discussed.

NIL.

# **Co-operative Scrutiny Board**

# Wednesday 13 August 2014

# PRESENT:

Councillor James, in the Chair. Councillor Mrs Aspinall, Vice Chair. Councillors Mrs Beer, Bowie, Bowyer (substitute for Councillor Darcy), Philippa Davey, Sam Davey (substitute for Councillor Kate Taylor), Michael Leaves (substitute for Councillor Jordan), Sam Leaves, Murphy and Jon Taylor.

Apologies for absence: Councillors Darcy, Jordan and Kate Taylor.

Also in attendance: Ken Blunt (Co-operative Centre of Operations Programme Manager), Andy Fullard (Business Architect), Ross Jago (Performance and Research Officer), Richard Grant (Local Planning Team Leader) and Helen Wright (Democratic Support Officer)

The meeting started at 4.00 pm and finished at 5.15 pm.

Note: At a future meeting, the committee will consider the accuracy of these draft minutes, so they may be subject to change. Please check the minutes of that meeting to confirm whether these minutes have been amended.

# 32. DECLARATION OF INTEREST

There were no declarations of interest made by Councillors in accordance with the code of conduct.

# 33. MINUTES

The Board <u>agreed</u> that the minutes of the meeting held on 23 July 2014 are confirmed as a correct record.

# 34. CHAIR'S URGENT BUSINESS

There were no items of Chair's urgent business.

# 35. WORK PROGRAMMES

The Board considered and approved its work programme.

# 36. DECISIONS TAKEN UNDER DELEGATED AUTHORITY

There were no decisions taken under delegated authority to report to this meeting.

# 37. TRACKING DECISIONS

The Board considered its schedule of decisions and noted the latest position.

# 38. FORWARD PLAN OF KEY DECISIONS AND PRIVATE BUSINESS

The Board considered the following executive decisions in the Forward Plan which were scheduled to be discussed at Cabinet between July 2014 – November 2014 –

- award of building contract for Langage employment units and to agree any associated financial increases within the capital programme;
- review and prioritisation of the capital programme;
- category management: fleet services project business case;
- strategic business case for commercialisation;
- the brilliant co-operative street service business case;
- parking IT and PCN processing contract;
- carers' strategy 2014-18 and carers' action plan 2014-2015;
- dementia strategy overview Devon and Plymouth and dementia action plan 2014-2015;
- new community economic development trust;
- residential and nursing care home fair price for care.

The Chair advised that the business cases for category management fleet services, commercialisation and the brilliant co-operative street services would be considered jointly by the Working Plymouth Panel and Your Plymouth Panel scheduled to be held on 28 August 2014.

### **Order of Business**

With the permission of the Chair, the order of business on the agenda was amended, as set out below in the minutes.

### 39. CALL-INS

There were no call-ins to consider.

# 40. URGENT EXECUTIVE DECISIONS

There were no urgent executive decisions to consider.

### 41. **RECOMMENDATIONS**

There were no recommendations to consider.

# 42. CO-OPERATIVE REVIEW(S)

The Board considered and <u>agreed</u> the co-operative review relating to the business cases for the brilliant co-operative street services, category management fleet services and commercialisation which would be undertaken jointly with the Working Plymouth Panel and Your Plymouth Panel. The meeting to consider these items would be held on 28 August 2014.

# 43. CO-OPERATIVE CENTRE OF OPERATIONS: METHOD AND APPROACH

The Co-operative Centre of Operations Programme Manager (Ken Blunt) together with Business Architect (Andy Fullard) provided a presentation on the method and approach for the method and approach for the Co-operative Operations which highlighted the following key areas –

- first cut programme plan;
- overview of Plymouth City Council transformation programme;
- what is the Co-operative Centre of Operations (CCO);
- conceptual design (level 0);
- conceptual design (level I);
- current situation (as is) consultation with Plymouth citizens;
- as is scenario viewed upon conceptual design (level 0);
- consultation with Plymouth citizens vision for the future (to be);
- to be scenario viewed upon conceptual design (level 0);
- benefits of the Co-operative Centre of Operations Programme method and approach.

In response to questions raised by the Board, it was reported that -

- (a) the deadlines quoted in the presentation, had been used as an example, however any agreed deadlines would need to be achievable; in order to be able to deliver these services new IT systems would be implemented;
- (b) although there would be a reduction in the number of staff, the skills set required by the Council would still be retained;
- (c) consideration would be given to any future changes in central government whilst ensuring exit strategies were put in place;
- (d) at this stage, it was too early to bring forward a business case; comprehensive work was ongoing to look at the present (as is) and future (to be) requirements of the organisation;
- (e) although the timetable for the business case had slipped, the method and approach document would set how and when the business case would be delivered (the method and approach document would be submitted to Cabinet in November 2014).

The Chair thanked Ken Blunt (Co-operative Centre of Operations Programme Manager) and Andy Fullard (Business Architect) for attending the meeting.

## 44. PLYMOUTH PLAN

The Strategic Director for Place submitted a report on the Plymouth Plan, which highlighted the following key points –

- (a) in September 2012, the Cabinet approved the review of the Council's Core Strategy and supporting Area Action Plans, taking forward the city's statutory Development Plan and establishing the foundations for the preparation of the new Plymouth Plan;
- (b) the engagement process had been progressing with events being held during 2013; events were also scheduled throughout the summer months of 2014 (Plymouth Plan Connections and the Plymouth Plan sofa); work was also ongoing to ensure that the evidence base was robust;
- (c) the engagement process included three strands of work which included the publication of the -
  - Plymouth Plan Areas Assessments;
  - Plymouth Plan Topic Papers;
  - evidence based studies;
- (d) work was currently being undertaken to set out the results of the work and prepare the consultation draft Plymouth Plan Part One by December 2014;
- (e) the Plymouth Plan Part One Consultation Draft would be considered by the Cabinet at its meeting on 9 December 2014 and could contain the following –
  - the vision for the city;
  - strategic objectives based around the nine Plymouth Plan themes;
  - four Area Visions covering Plympton, Plymstock, North Plymouth and South Plymouth;
  - targets and monitoring;
- (f) if the Plan was approved by Cabinet in December 2014, it would be subject to a further six weeks of consultation early in 2015;

(g) the Plymouth Plan Part Two would be worked up in 2015; this part of the Plan would deal with site allocations and designations, which would show how the objectives of the Plan would be delivered by setting out sites for development and designating sites to be protected; once this had been prepared it would be combined with Part One of the Plan, consulted on and submitted to the Government by April 2016.

The Board <u>agreed</u> to scrutinise (at a date to be confirmed) the Plymouth Plan Part One (Strategic Framework Draft) prior to it being considered at the Cabinet meeting scheduled for 9 December 2014.

The Chair thanked Richard Grant (Local Planning Team Leader) for attending.

#### 45. **EXEMPT BUSINESS**

There were no items of exempt business.

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Agenda Item 5

# **AMBITIOUS PLYMOUTH**

# DRAFT

Work Programme 2014 - 2015

Please note that the work programme is a 'live' document and subject to change at short notice. The information in this work programme is intended to be of strategic relevance and is subject to approval at the Cooperative Scrutiny Board.

For general enquiries relating to the Council's Scrutiny function, including this committee's work programme, please contact Lynn Young, Democratic Support Officer, on 01752 304163.

Date of meeting	Agenda item	Purpose of the agenda item	Reason for consideration	Responsible Officer
	Overview of Priorities for Ambitious Plymouth	To help inform the work programme and cooperative review discussion		Carole Burgoyne – Strategic Director for People
9.6.2014	Presentation on People and Organisation Development (POD) Transformation Business Case	To help inform Members of the People and Organisation Development (POD) business case	Overview presentation to update Members	Les Allen – People and Organisation Development (POD) Programme Manager
	Plymouth Education Catering Services – Local Authority Trading Company	To enable Members to scrutinise the business case before it is submitted to Cabinet on 17 June 2014	Transformation Key Decision	Craig Williams
	Missing, Intervention and Support Team (MIST)	To review the service and delivery of the 'Be-Wise to Sexual Exploitation' training programme, in preparation for a review	Service Review	John Miller, Head of Youth Services and Stuart Palmer, Assistant Director for Homes and Communities
1.9.2014	Safeguarding POSTPONED	To provide Members with an overview of the work carried out by the Safeguarding Team	Performance and provision	Simon White, Safeguarding Children's Board Manager
	Children's Social Care	To receive an update of the Children's Social Care Service	Performance and Provision	Alison Botham, Assistant Director for Children's Social Care
	PACLS	To provide Members with an update on the transformation of PACLS	Overview report to update Members prior to Cabinet	Tracy Hewett – Principal Senior Education Officer
	Youth Services	To receive an update following the completion of the restructure of Youth Services	Service review	John Miller, Head of Youth Services and Stuart Palmer, Assistant Director for Homes and Communities
13.10.2014	City of Culture Bid	To review the provision and use of the city's libraries and museums, Mount Edgcumbe House and Country Park, and other leisure facilities, with a focus on future City of Culture bids	Service review	David Draffan, Assistant Director for Economic Development and Nicola Moyle, Head of Arts and Heritage
	Presentation on People and Organisation Development (POD)Transformation Business Case	To provide Members with an update of the People and Organisation Development (POD) business case, in particular details of workforce development	Overview presentation to update Members	Les Allen – People and Organisation Development (POD) Programme Manager



Date of meeting	Agenda item	Purpose of the agenda item		Reason for consideration	Responsible Officer
	Co-operative and Children and Young People's Services (IHWB)	To provide Members with an of the Co-operative and Child Young People's Services (IHW section of the Integrated Hea Wellbeing Board (IHWB) Transformation Business Case	lren and √B) Ith and	Overview report to update Members prior to Cabinet	Craig Williams – Interim Programme Manager, Integrated Health and Wellbeing
8.12.14	Plymouth Education Catering Services - Local Authority Trading Co-operative Company	To receive an update on Plym Education Catering Services a creation of a Local Authority Co-operative Company, follo panel's presentation on 9.6.14	nd the Trading wing the	Service review	Brad Pearce, Education Catering Manager
19.1.2015					
30.3.2015					
NEW – iter	ns not yet allocated a o	late			
Children's Cer	ntre Contract				
School organis	ation/Published Admission N	lumbers (PAN)			
School of gams	ation/1 ublished Admission 1.				
	dy agreed by the Coop	erative			
Scrutiny Bo	oard 2013/14				
Samuelina D	oviow Proposala	Descriptio	2		
-	eview Proposals	Descriptio			
	nild Sexual Exploitation'				
	alth and Wellbeing Transform bint review with Caring pane				

# WORKING PLYMOUTH

# DRAFT

Work Programme 2014 - 2015



Please note that the work programme is a 'live' document and subject to change at short notice. The information in this work programme is intended to be of strategic relevance and is subject to approval at the Cooperative Scrutiny Board.

For general enquiries relating to the Council's Scrutiny function, including this committee's work programme, please contact Helen Rickman, Democratic Support Officer, on 01752 398444.

Date of meeting	Agenda item	Purpose of the agenda item	Reason for consideration	Responsible Officer
10.6.2014 (Business meeting)	Overview of Priorities for Working Plymouth	To help inform the work programme and cooperative review discussion.		Anthony Payne – Strategic Director for Place
	Presentation on G.A.M.E Transformation Business Case	To help inform Members of the G.A.M.E. business case	Overview presentation to update Members.	Nigel Gooding - GAME Programme Manager.
	Growth and Assets Full Business Case	To enable Members to scrutinise the business case before it is submitted to Cabinet on 17 June 2014.	Transformation Key Decision.	Nigel Gooding - GAME Programme Manager.
22.7.2014	Mayflower Coach Hub Review	For Members to be advised of proposals for the Mayflower Coach Hub.	Referred from the Cooperative Scrutiny Board.	Paul Barnard/ Juli Wileman
8.8.2014 (Review)	Waste Collection Re- organisation Business Case - Transformation	For Members to be advised of the proposed Waste Collection re- organisation Business Case before its submission to Cabinet.	Part of the Transformation Programme	Simon Dale/ Tom Cox
28.8.2014 (Review)	Commercialisation Business Case/ Fleet Services Business Case and Street Services Business Case - Transformation	For Members to be advised of the proposed Commercialisation/ Fleet Services and Street Services Business Cases before their submission to Cabinet.	Part of the Transformation Programme	Simon Dale/ Tom Cox/ Lee Pundsack
3.9.2014 Meeting postponed	Controlled Parking Zones: On Street Parking Scrutiny Report	To update Members of the result of the Controlled Parking Zones: On Street Parking Scrutiny Review.	Monitor progress	Mike Artherton
	Controlled Parking Zones: On Street Parking Scrutiny Report	To update Members of the result of the Controlled Parking Zones: On Street Parking Scrutiny Review as well as its progress through Cabinet.	Monitor progress	Mike Artherton
15.10.14 (Business	*new item - City Centre BID Ballot Plan for Parking (Parking			David Draffan/ Stefan Krause Mike Artherton/ Phil
meeting) NEW	strategy) Highways Maintenance Services			Heseltine Simon Dale
	Collaborative Enforcement			Chris Singer/ Andy Netherton
10.12.2014	Market Recovery Scheme		Performance Review	
(Business meeting)	Get Plymouth Building – 2 <sup>nd</sup> Annual Report	For Members to be provided with the second annual report.	Performance Review	

Date of meeting	Agenda item	Purpose of the agenda item		Reason for consideration	Responsible Officer
	Plan for Homes – I <sup>st</sup> Annual Report	For Members to first annual repo	be provided with the provided with the	Performance Review	
	Plan for Jobs				David Draffan
	Waste Collection Re- organisation	Monitor progre	ss from August Review.	Performance Review	Simon Dale
	*new item – Inward Investment				David Draffan
18.3.2015 (Business meeting)	Strategic Property Review	Monitoring progress		The Cooperative Scrutiny Board agreed at its 27 November 2013 meeting that the Strategic Property Review is included on the Working Plymouth work programme for 2014/15.	
	Category Management Fleet Services Project	Monitor progress from August review		Performance Review	Simon Dale
	The Brilliant Cooperative Strategic Street Services	Monitor progress from August review		Performance Review	Simon Dale
	Commercialisation	Monitor progre	ss from August review	Performance Review	Simon Dale
NEW – iter	ns not yet allocated a	date			
Enforcement Services			tiny Board agreed at their ded on the Working Plym	25 June 2014 meeting that outh work programme.	
Scrutiny R	eview Proposals		Description		

# YOUR PLYMOUTH

Draft Work Programme 2014/15



Please note that the work programme is a 'live' document and subject to change at short notice. The information in this work programme is intended to be of strategic relevance and is subject to approval at the Cooperative Scrutiny Board.

For general enquiries relating to the Council's Scrutiny function, including this committee's work programme, please contact Katey Johns, Democratic Support Officer, on 01752 307815.

Date of meeting	Agenda item	Purpose of the agenda item	Reason for consideration	Responsible Officer
	Customer and Service Transformation Programme	Update on progress with project delivery and engagement with scrutiny		Peter Honeywell
09.06.14	Customer Access Strategy	The panel will consider how it can engage in development of the Customer Access Strategy		Ross Johnston
	Framework for Working with Citizens and Communities	The panel will consider the Framework for Working with Citizens and Communities		Hannah Daw
08.09.14	Overview of Priorities	To hear from the relevant Cabinet Members on areas within their portfolio which could benefit from the involvement of pre or post-decision scrutiny	To help prioritise focus of task and finish reviews	Councillors Vincent, Peter Smith and Penberthy
	Safer Plymouth Partnership Update : Crime Figures	To monitor the city's crime trends		Sarah Hopkins and Chris Singer
	Emergency Welfare Support (Social Fund)	To look at budget delivery and customer satisfaction following its introduction in April 2013	Monitoring outcome of Social Fund Replacement task and finish review after first 12 months of operation	Ann Thorpe

Page	12
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Date of meeting	Agenda item	Purpose of the agenda item	Reason for consideration	Responsible Officer
	Customer Access Strategy and Customer Service Standards	To receive an update on progress with the Customer Access Strategy prior to undertaking a co- operative review of the Customer Services Roadmap	Pre-decision scrutiny prior to consideration by Cabinet in December 2014	Ross Johnston
15.12.14	Unauthorised Encampments	To receive an update on developments with UEs following the co- operative review		Kevin McKenzie
16.03.15	Safer Plymouth : Crime Figures	To monitor the city's crime trends		Sarah Hopkins

Cooperative Reviews	Consideration	Description	Progress
	Priority		
Personal Debt	1	Panel to look at level of personal debt and its impact in the City	Scoping meeting held – review to commence on 15 October 2014
Transformation : Customer Access Strategy / Customer Services Roadmap	2	To help shape Customer Access Strategy	Update report to panel on 8 September – cooperative review to be undertaken in October
Framework for Working with Citizens and Communities	3	To help shape new way of working with citizens and communities	Workshops for all members scheduled to take place in October as follows –
			Reception Room
			Mon 6 October
			Fri 10 October
			<u>Charter Room</u>
			Tues 14 October
The effects of the expansion of Plymouth University and its students on the surrounding residential areas	-	The expansion of Plymouth University over recent years has resulted in an increase in the student populations living in the surrounding areas to the University. The increase in students living in Mount Gould, Mutley, Greenbank and Lipson areas has had detrimental consequences which have	

	predominantly been felt by local residents who have regularly had to deal with an increase in issues of Anti-Social Behaviour, noise, litter and reported crimes. The review will seek to analyse the effects of an increasing student population on the local surrounding areas to establish if a link exists between increased student populations and an increase in issues of ASB, noise, litter and reported crimes. To include a review of a previous piece of work completed in 2012.	
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# CO-OPERATIVE SCRUTINY BOARD

Draft Work Programme 2014 - 2015



Please note that the work programme is a 'live' document and subject to change at short notice. The information in this work programme is intended to be of strategic relevance and is subject to approval at the Co-operative Scrutiny Board.

For general enquiries relating to the Council's Scrutiny function, including this committee's work programme, please contact Helen Wright, Democratic Support Officer, on 01752 304022.

Date of meeting	Agenda item	Purpose of the agenda item	Reason for consideration	Responsible Officer
25.06.2014	Financial Outturn 2013/14 Including Capital Programme Update	To identify areas of concern (if any).		David Northey, Head of Corporate Strategy
	Corporate Monitoring (Finance and HR) May/June 2014	To identify areas of concern (if any).		David Northey, Head of Corporate Strategy
	Review of Corporate Plan	To identify areas of concern (if any).		Giles Perritt, Assistant Chief Executive
23.07.2014	Scrutiny ELearning		To provide training for Members (and officers)	Lorraine Slinn, Senior ICT Trainer
	Costs and Benefits Monitoring Information for Transformation	To identify areas of concern (if any)		Malcolm Coe, Head of Finance
	Plymouth Plan	Pre decision scrutiny		Paul Barnard, Assistant Director for Strategic Planning and Infrastructure
13.08.2014	Co-operative Centre of Operations: Method and Approach (CCO) (Transformation)	The Board will receive an overview of this Transformation Programme		Ken Blunt, Co-operative Centre of Operations Manager
	Capital and Revenue Monitoring 2014/15	To identify areas of concern (if any)		David Northey, Head of Corporate Strategy
24.09.2014	Child Poverty	The Board will receive a 12 month progress update		Candice Sainsbury, Senior Policy, Performance and Partnership Advisor
	Annual Scrutiny Report	To meet statutory requirement		Giles Perritt, Assistant Chief Executive
	Transformation Assurance Report			Giles Perritt, Assistant Chief Executive

Date of Agenda item meeting		Purpose of the agenda item	Reason for consideration	Responsible Officer	
	Co-operative Centre of Operations: Method and Approach (CCO) (Transformation)	Pre decision Scrutiny		Ken Blunt, Co-operative Centre of Operations Manager	
22.10.2014	Plymouth Plan	Pre decision Scrutiny		Paul Barnard, Assistant Director for Strategic Planning and Infrastructure	
	Corporate Monitoring Report (Finance and HR)	To identify areas of concern (if any)		David Northey, Head of Corporate Strategy	
19.11.2014	Corporate Plan Performance Monitoring Report	To identify areas of concern (if any)		Peter Honeywell, Transformation Programme Manager	
17.12.2014					
07.01.2015	Budget Scrutiny (Day One)	The Board's recommendations will form part of the consultation process.	Pre decision scrutiny	Giles Perritt, Assistant Chief Executive	
12.01.2015	Budget Scrutiny (Day Two)	The Board's recommendations will form part of the consultation process.	Pre decision scrutiny	Giles Perritt, Assistant Chief Executive	
14.01.2015	Budget Scrutiny (Day Three)	The Board's recommendations will form part of the consultation process.	Pre-decision scrutiny	Giles Perritt, Assistant Chief Executive	
21.01.2015					
18.02.2015					
11.03.2015					
15.04.2015					
Issues Identi	ified for Scrutiny (no da	ite agreed)			
	Flood Protection	Identified as a recommendation (15) from Budget Scrutiny.		Anthony Payne, Strategic Director for Development	
	Review of Staff Engagement and Negotiation	Identified as a recommendation (17) from Budget Scrutiny.		Chris Squires, Assistant Director for HR and Organisational Development	
	City MPs	Provide an overview of current issues and areas of joint working.		Helen Wright, Democratic Support Officer	
	Leader and Chief Executive	Provide an overview of the council's priorities and progress		Helen Wright, Democratic Support Officer	

# **Co-operative Scrutiny Board**

Decisions Taken Under Delegated Authority



# Working Plymouth Panel/Your Plymouth Panel

On 8 August 2014 the Working Plymouth Panel and Your Plymouth Panel undertook a joint Cooperative Scrutiny Review of the Waste Collection Re-organisation Business Case.

The review panel agreed that the following recommendations were submitted to Cabinet for consideration at its meeting scheduled for 12 August 2014 -

## **Recommendations**

Recommendation I	That Cabinet carefully consider the impact of the delivery charge for replacement wheeled bins and ensure that it is made as easy as possible for residents to access free alternatives to delivery.
Recommendation 2	That Cabinet consider the possibility of a reduced cost of delivery for recycling bin replacements.
Recommendation 3	To ensure that waste operatives can return bins to the correct household and mitigate the risk of bin theft, a facility for residents to clearly make an identifying mark on bins should be considered.
Recommendation 4	That the Cabinet Member for Environment considers the impact of proposed changes within the business case on the licensing of homes in multiple occupancy and ensure that landlords and tenants are fully informed of their responsibilities.
Recommendation 5	That the Co-operative Scrutiny Board (or delegated panel) receives the project's communications plan when available and ensures that all elected members are able to communicate changes to constituents.
Recommendation 6	That officers, when developing the communications plan in relation to waste collection reorganisation, liaise with housing associations and developers to include waste collection information within home induction packs where possible.

# Working Plymouth Panel/Your Plymouth Panel

On the 28 August 2014 the Working / Your Plymouth Panel undertook a review of the business cases relating to the Brilliant Co-operative Street Services, Category Management Fleet Services and Commercialism elements of the Growth and Municipal Enterprise Programme.

Following presentations from the Cabinet Member and officers, members of the review fully supported the proposals to Cabinet and agreed the following recommendations.

# **Draft Recommendations**

## Agreed to -

Commend the recommendations as stated within the business cases to cabinet subject to the following additions –

- I. Cost / Benefits analysis of all projects within the GAME programme should be considered at future scrutiny panel meetings (to be decided by the Co-operative Scrutiny Board);
- 2. Cabinet to reconsider the delegation of decisions to officers and, in particular, consider the commercialisation strategy and any alternative service delivery for street services at Cabinet in the interests of openness and transparency;
- 3. the Commercialisation Strategy and any future Alternative Service Delivery Models for Street Services should be considered at a scrutiny panel to be decided by the Cooperative Scrutiny Board

Draft recommendations have been approved for forwarding to Cabinet by the scrutiny lead officer in consultation with the Chair and Vice-Chair of the Co-operative Scrutiny Board.

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# **Co-operative Scrutiny Board**

Tracking Decisions – September 2014



	Resolution	Target date, Officer responsible and Progress			
23.07.2014	The Board <u>agreed</u> to invite the Leader, the Chief Executive and	Date:	July 2014		
Corporate Monitoring Report	Councillor Lowry to its meeting scheduled for 24 September 2014.	Officer:	Helen Wright, Democratic Support Officer		
Minute 9		Progress:	Currently looking at the diary commitments of the Leader and Chief Executive for this date.		
13.08.2014	The Board considered and <u>agreed</u> the co-operative review relating	Date:	August 2014		
Co-operative Review(s)	to the business cases for the brilliant co-operative street services, category management	Officer:	Helen Wright, Democratic Support Officer		
Minute 42	fleet services and commercialisation which would be undertaken jointly with the Working Plymouth Panel and Your Plymouth Panel. The meeting to consider these items would be held on 28 August 2014.	Progress:	Information was fed back to the relevant DSOs. Recommendations from the review were submitted to Cabinet for consideration. <b>Completed</b>		
13.08.2014	The Board <u>agreed</u> to scrutinise (at a date to be confirmed) the	Date:	August 2014		
Plymouth Plan Minute 45	Plymouth Plan Part One (Strategic Framework Draft) prior to it being considered by	Officer:	Helen Wright, Democratic Support Officer		
	the Cabinet meeting scheduled for 9 December 2014.	Progress:	This item has been included on the Board's work programme for 22 October 2014.		
			Completed		

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Page 23 Agenda Item 8

# PLYMOUTH CITY COUNCIL

Subject:	Child Poverty Strategy Annual Update			
Committee:	Co-operative Scrutiny Board			
Date:	24 September 2014			
Cabinet Member:	Councillor Chris Penberthy			
CMT Member:	Carole Burgoyne, Director for People			
Author:	Judith Harwood, Assistant Director for Education, Learner and Family Support			
Contact details	Tel: 01752 307465 email: judith.harwood@plymouth.gov.uk			
Ref:				
Key Decision:				
Part:	Part I			

# **Purpose of the report:**

As an Advisory Group to Cabinet, the purpose of this report is to provide members of the board with an update on the delivery of the citywide Child Poverty Strategy and Action Plan. This update includes:

- The work of the cross party child poverty working group;
- Key achievements and progress against the Child Poverty Action Plan;
- Performance against the basket of child poverty indicators.

# The Brilliant Co-operative Council Corporate Plan 2013/14 -2016/17:

The Council has committed to developing ways of effectively addressing child poverty as part of its overarching commitment to becoming a Brilliant Co-operative Council. Tackling child poverty is identified as a level I performance indicator within the current Corporate Plan which supports the delivery of one of the city and Council's four priorities – reducing inequalities.

# Implications for Medium Term Financial Plan and Resource Implications: Including finance, human, IT and land

Effective delivery of the child poverty strategy is highly dependent on having a comprehensive understanding of how resources are commissioned against child poverty outcomes across Plymouth City Council and its partners. The strategy identified areas and opportunities where pooling and alignment of resources may be required around common outcomes, for example within the early intervention and prevention strategy commissioning processes.

# Other Implications: e.g. Child Poverty, Community Safety, Health and Safety and Risk Management:

The three year child poverty strategy and accompanying action plan outlines a proposed citywide approach to tackling the causes and impact of child poverty.

## Equality and Diversity

An Equality Impact Assessment was completed for the Child Poverty Strategy in 2013.

#### **Recommendations and Reasons for recommended action:**

- Members of the Co-operative Scrutiny Board, and their respective panel members to participate in community walkabouts, facilitated by Father Sam Philpott and other child poverty champions, to better understand the lived experience of children and young people living in poverty across the city.
- The Co-operative Scrutiny Board and other panels to identify child poverty champions to further ensure Plymouth City Council and its partners are actively meeting their statutory duties around child poverty. Champions would be provided with support and information to undertake their role.
- As part of the budget scrutiny process, the Co-operative Scrutiny Board will commission an analysis of the impact of budget setting decisions 2015/16 2018/19 on efforts to address child poverty in the city.

### Alternative options considered and rejected:

N/A

### Published work / information:

<u>Child Poverty Strategy and Action Plan</u> <u>Child Poverty Needs Assessment</u>

### **Background papers:**

<u>Child Poverty Strategy and Action Plan Report to Cabinet</u> National <u>Child Poverty Strategy 2014-2017</u>

Title	Part I	Part II	Exemption Paragraph Number						
			I	2	3	4	5	6	7
None									

Sign off								
Fin	L	eg	Mon	HR	Assets	IT	Strat	
			Off				Proc	
Originating SMT Member: Judith Harwood								
Has the Cabinet Member(s) agreed the contents of the report? Yes								

# I.0 Introduction

- **1.1** Child poverty is essentially a result of poverty in families. Child poverty matters because it means children suffer now and their future lives can be blighted.
- 1.2 In 1999, the Government made a commitment to end child poverty by 2020. The Child Poverty Act was published in 2010 to deliver on this and places a number of duties on Local Authorities and other local delivery partners to work together to tackle child poverty.
- **1.3** Plymouth shaped its own response to child poverty based on its understanding of child poverty as the outcome of economic, environmental and social factors that can damage a child's development and limit or prevent children and young people from having many of the experiences and opportunities that others take for granted.
- **1.4 Child Poverty Matters** the Child Poverty Strategy for Plymouth 2013-2016 was endorsed at Full Council in June 2013 with the following outcomes:

Council therefore:

- commends the Cross Party Working Group on Child Poverty, our partners, officers, Youth Council, the Overview and Scrutiny Management Board and Cabinet for their cooperation in developing a new Child Poverty Strategy for the city;
- commits to encourage partners to work with us to deliver the Child Poverty Strategy and action plan;
- will actively support and promote the work of the new Standing Conference on Child Poverty;
- instructs officers to share all background information, consultation responses and thinking from the last two years of work in developing the Child Poverty Strategy and action plan with the Plymouth Fairness Commission;
- encourages members to act as Child Poverty Champions within their wards; working to mitigate the impact of child poverty now and take action to stop future generations lives being blighted by child poverty.'
- **1.5** In June 2014, the Government published the national Child Poverty Strategy 2014-2017. This strategy is not dissimilar to its predecessor and prioritises families moving into work, earning enough to escape poverty, improving living standards and, the importance the importance of educational achievement. This echoes what is highlighted in the local child poverty strategy, and reinforces the message that child poverty cannot be addressed using a single faceted approach or by a single department or agency.

# 2.0 Cross Party Working Group

The Child Poverty Cross Party Working Group was formally recognised as an Advisory Group to Cabinet at the Annual General Meeting of Full Council on 6<sup>th</sup> June 2014.

The working group is comprised of six councillors - three Labour and three Conservative councillors including the Cabinet Member with responsibilities for child poverty as follows:

- Councillor Penberthy (Cabinet Member)
- Councillor Bowie
- Councillor McDonald
- Councillor Mrs Beer
- Councillor Mrs Bowyer
- Councillor Downie

In addition, Father Sam Philpott accepted an invitation in September 2013 to join the child poverty working group as the independent chair of the Child Poverty Standing Committee. Judith Harwood, Assistant Director for Education, Learning and Family Support also joins the working group as child poverty champion on behalf of the Corporate Management Team.

The working group takes this opportunity to acknowledge and thank Councillor Sam Leaves and Nicky Williams for their contribution to the development of the child poverty strategy and action plan, and their subsequent service on the cross party working group. The group also extends a formal welcome to Councillors Macdonald and Downie.

Councillor Chris Penberthy will continue in his role as Chair of the working group, with Councillor Mrs Beer as Vice Chair.

Throughout the last 12 months, the working group has continued to meet on a quarterly basis to review different parts of the strategy and action plan, as well as plan for the standing conference (see section 3.4).

# 3.0 Child Poverty Action Plan: An Update on Progress

Detailed update reports against the action plan have been provided to the child poverty working group over the past 12 months. This section provides highlights from these reports:

# 3.1 Financial Support and Independence

- **3.I.I** Strategic Objectives
  - Promote work as the best route out of poverty
  - Income management maximisation

- **3.1.2** One of the core elements to this area of work has been to develop a skills plan for the city, in conjunction with the cities growth plan. We have been successful in strengthening the governance lines between economic development and the skills area, including clear lines of accountability for the Employment and Skills board via the Growth Board. The creation of the Learning Skills and Employability group, has also endorsed the accountability lines. In February 2014, the Plymouth Plan for Employment and Skills was launched 2014-2020 endorsing the accountability for this work area further.
- **3.1.3** An initiative for the future that will have a positive impact in this area is the City Deal which it is hoped will result in increased levels of investment to create jobs in the city. We anticipate 9,500 new jobs for the city. Specific elements of the deal are focused on increasing employment opportunities for young people in our city. It will launch the largest wage progression project in the country targeting, boosting the earnings of young people. Strands of this work also focus on making young people more employer ready. Our Corporate Plan endorses "Growing Plymouth" as a core objective for the city. A core outcome of this will be to increase jobs. These initiatives and outcomes reinforce the continuance of strong strategic leadership in this area. Fairness Commission recommendations in this area also encourage and support the growth of the local economy.
- **3.1.4** Plymouth City Council implemented the living wage on a discretionary basis to their employees on I January 2014 and a further uplift in line with the national rate of £7.65 from I June 2014. Our Co-operative Commissioning framework also promotes the development of a fair market, with the provision of services from local suppliers who prevent abusive employment practices by championing the rights of staff, including offering the living wage and offering contracts to locally employed staff on a basis wanted by the workforce. Our master vendor contractor for the supply of our temporary staff has also implemented the living wage effective from I June 2014. We are currently exploring accreditation with the Living Wage Foundation.
- **3.1.5** Work streams around income maximisation continue to progress well. The City Council continues to make progress in developing co-operative approaches to maximise household income. For example, the Plymouth Energy Community now has 615 members and directly tackles the issues of rising energy bills for our residents.
- **3.1.6** Budgeting support and maximising financial inclusion for families has continued over the past year through the Advice Plymouth contract. Furthermore, Plymouth City Council is the first local authority to ban the advertising of pay day lending on city centre billboards. Our benefit maximisation project has put £34.50 a week in the pockets of over 5,000 families.
- 3.1.7 Securing £1.6million (22 per cent) of the up-take for families with children. Our customer service outreach visiting team saw 323 people in their homes and applied for over £700,000 in previously unclaimed benefits an average of £41.92 a week per head. A total take up of £9million in previously unclaimed benefits across the city and at least £1 million of this went specifically to families with young children. We also boast two successful credit unions that are actively working in the city to allow responsible financial inclusion for all our families.

# 3.2 Family Life and Children's Life Chances

- **3.2.1** Strategic Objective
  - Give children and young people the best start to life
- **3.2.1** Significant progress has been made in this area ensuring that targeted parent support is provided in our city for children aged between 0-7. We have exceeded the Governments targets set around increasing the number of free education places to disadvantaged neighbourhoods. Children's Centres have also been refocused to embed child poverty outcomes as part of their practice, with specific attention to vulnerable groups.
- **3.2.2** A comprehensive review of parenting support programmes is now underway as part of the integrated health and wellbeing transformation programme. We currently run four parenting support programmes which continue to be oversubscribed. Further work will be undertaken around the cost of these courses.
- **3.3.3** Commitment remains across the city to ensure that early intervention and prevention resources in this area remain a high priority and feature highly in the commissioning activities for school, GP's and partners. This ensures that Child Poverty outcomes are addressed in a holistic manner by all those who interact with children. Whilst the Health and Wellbeing Strategy does not explicitly mention child poverty, the actions underneath the framework make explicit commitments to addressing child poverty. The future alignment of the Children and Young Peoples Partnership to become a sub group of the Health and Wellbeing Board, ensures clear governance and for the Children's Partnership to champion this issue as a priority.
- **3.3.4** Work continues to review, amend and, align commissioning plans to reflect key risk factors to child poverty. Progress for joint commissioning continues to flourish in early intervention and prevention; domestic abuse; drug and alcohol misuse and families with the future. Development work will continue in the identified gap areas of: parental mental health and disability –in relation to mitigating poverty.
- **3.3.5** The Fairness Commission recommendations resonate many of the above issues, calling for a comprehensive response to; mental health needs as a whole and resourcing for domestic abuse partnership. Alongside the new governance arrangements of the Children and Young People's Trust via Health and Wellbeing Board, we can have confidence that the child poverty risk factors will continue to feature highly in joint commissioning work plans.

# 3.3 Communities and Neighbourhoods

- **3.3.1** Strategic Objectives
  - Provide decent homes for Plymouth families
  - Enable communities to lead change and self-manage their neighbourhoods
- **3.3.2** There have been some key achievements this year in improving the housing standards in the private rented sector. We have successfully prosecuted a landlord from failing to maintain a property to a decent standard. We have successfully taken over the management of a property where the landlord has failed to address concerns and

continue to support strong enforcement measures for private rented sector housing that is occupied by the vulnerable groups. 320 Private Landlords from our city have attended training on standards and conditions required for private housing in our city. There is strong commitment that this work needs to go further to better understand the needs in this sector.

- **3.3.3** The areas requiring further development in the Child Poverty Action Plan around Private Rented Sector are echoed within the Fairness Commission Recommendations. It calls for a comprehensive, resourced response to raising the standards of the private rented sector, along with suggesting a number of measures in which to do this. The board can therefore have confidence that this important area of development for child poverty, and will continue to be a priority for the Council.
- 3.3.4 There is a plethora of achievement and work underway around enabling our communities in Plymouth to lead change and self-manage their neighbourhoods. We have a long tradition off utilising our community assets and social capital across the city. The Four Greens Community Trust is a newly established Community Economic Development Trust established for people living in the north of Plymouth, which is an area where there is a high concentration of low wages, and deprivation. Part of the Trusts role within the community is to create local jobs, enterprise and training, for an area which traditionally had low economic participation. Residents signed up for a scheme that could unlock careers, opportunities and skills for their community. In addition to much needed job opportunities in this area Plymouth City Council has set aside property and land in the area, worth about  $\pounds 3$  million, which could be run 'by the community for the community'. This has resulted in a dramatic boost to the local economy. Working together with stakeholders and residents the trust has had the opportunity to look at how they want assets used in their community, and also at how they will organize themselves as a community in the future.
- **3.3.5** The 'Framework for working with Communities and Citizens' was agreed at Cabinet in July 2014. This framework is a platform to drive change in the way that we engage and empower with communities of geography, interest and identity. It takes on board the feedback from the Fairness Commission which identified that engagement within the city has previously been fragmented and partial, and needs to progress further in empowering communities to control their neighbourhoods.

# 3.4 The Conversation about Child Poverty

- **3.4.1** The conversation about Child Poverty in Plymouth was established in lieu of the Standing Conference highlighted in the child poverty action plan. It aims to be the first in a series of discussions over the next year about whether what we as a city are doing to eliminate child poverty is really enough.
- 3.4.2 Led by Father Sam Philpott, the Conversation took place on 16 July with around 30 stakeholders from across the city, using an open space approach and using questions developed by the participants themselves as the focus and starting point. It's a really good way to encourage interaction and great ideas, and I hope it will inspire interest and provoke discussion and debate about child poverty.

- **3.4.3** The key themes that emerged from the Child Poverty Conversation include:
  - There is a need for active leadership to ensure intolerance of children living in poverty in our city. What happens to political leadership and support for child poverty when it comes to debating budgets? How can we ensure an intolerance of child poverty in decision making?
  - We talk the talk but we don't necessarily walk the walk we collectively know (or have been told) what needs to be done to effectively address poverty in the city in the short and long term (e.g. best start to life – early years interventions, better quality jobs, living wage, warm homes, affordable childcare, basic literacy etc.) and the longer term benefits this would likely bring (e.g. reduced health care costs, city growth, improved CP rates). However the allocation of budgets don't reflect this – they stubbornly remain disproportionate to the scale of the problem. Our current approach to allocating resources is like a sticking plaster – each agency trying to fill the gaps relevant to their service areas e.g. education, housing, family support etc.
  - What would child poverty look like if budgets were disproportionately allocated and pooled to address the scale of the problem? We need to be able to better articulate the journey or step change required to tackle child poverty, and then collectively agree how to resource this on a long term basis.
  - Addressing child poverty requires a holistic service planning and delivery approach seeing the whole person and the whole family, rather than simply planning and delivering services against a single identified need for the child or adult.
  - Service planning and delivery must be based on unconditional positive regard for people to cut down on stigma associated with poverty and to build up social assets.
  - Importance of the need to listen to the lived experience of children and young people in poverty, to use this to plan interventions that address such problems. Arts and culture often enable a different way for people to communicate and express themselves, and for people to listen and hear.
- **3.4.4** The hope is that this event is the beginning of something different in Plymouth regarding tackling child poverty. There was a strong collective view in the room that there will need to be some fundamentally different approaches if we are to have real, significant and early impact on this phenomenon that blights so many people's lives here in Plymouth.
- **3.4.5** The themes highlighted will now form the basis for future discussions of the city's "conversation" group on child poverty as chaired by Father Sam. It is hoped that those who participated at this conversation will initiate or be part of other conversations about child poverty, using these themes to provide some direction about what the discussions can build on.

# 4.0 Child Poverty – Performance Scorecard

- **4.1** As part of the 2011-14 National Child Poverty Strategy an indicator set for Local Authorities was developed which represented those indicators that most closely reflected the drivers of child poverty that could be influenced by local authorities and their partners.
- **4.2** The following section updates these indicators from the 2010 benchmark (provided in annex A) with the latest available data. It should be noted that in the majority of cases the newest available data will not have been impacted upon by any actions undertaken within the Child Poverty action plan and as such should not be taken as a measure of success or failure of the plan to date. It is instead intended to show the continued need for Child Poverty to be championed across the City by both Plymouth City Council and its partners if we are to succeed in eliminating child poverty by 2020 in line with the national commitment.
- **4.3** In addition to providing an update on the data, the table overleaf provides high level analysis covering:

**Plymouth Change** – This shows whether the performance of the indicator has improved or worsened since the first release of the child poverty indicator set in 2010.

**National Comparison** – This shows whether Plymouth performs better or worse when compared nationally.

**Performance gap** – This shows whether the comparative 'gap' in performance for each indicator has improved or worsened since 2010.

NB - A number of indicators that formed the 2011 Child Poverty indicator suite for Local Authorities have now been discontinued either due to them forming part of the now discontinued National Indicator set or the methodology has changed. Where possible the replacement measure or proxy has been used, however this means that the direction of travel for a small number of indicators cannot be shown.

# 4.5 Key for the child poverty indicator table analysis

KEY	Performance improving/	X Performance worsening / lower than benchmark	= Performance	* Comparison	
	higher than benchmark		static/ in line with benchmark	not available	

#### **Family Resources**

Description	Plymouth	England	Latest data point	Plymouth change	National comparison	Change in 'gap'
% of children in living in poverty	21.6%	20.0%	Aug-11	<b>~</b>	X	X
Average earnings of employees in the area (no. £)	£454.80	£518.10	2013	X	X	X
Time to process HB/CTB new claims (working days)	17	23	Q4 2103/14	<b>~</b>	<b>~</b>	<ul> <li>Image: A start of the start of</li></ul>
Proportion of households on LA waiting lists	9.00%	7.30%	2013	<b>v</b>	X	✓
Amount of new affordable housing	280	42860	2012/13	X	<b>~</b>	*

#### Children's life chances

Description	Plymouth	England	Latest data point	Plymouth change	National comparison	Performance gap
Inequality gap in achievement of a L2 qualification by 19	16.00%	16.00%	2013	¥	=	<b>~</b>
% of children in care achieving 5 A*-C GCSEs (inc. E & M) <sup>1</sup>	16.70%	15.30%	2012/13	*	¥	*
FSM/non-FSM achievement gap: KS2	21.00%	19.00%	2012/13	X	X	X
FSM/non-FSM achievement gap: 5A*-C GCSE (inc. E & M)	29.60%	26.70%	2012/13	¥	X	<
SEN/non-SEN achievement gap: 5A*-C GCSE (inc. E & M)	46.10%	47.20%	2012/13	X	<b>v</b>	X
% of young people from low incomes entering HE	31.00%	36.00%	2011/12	<ul> <li>Image: A set of the set of the</li></ul>	X	✓
FSM/non FSM gap young people entering HE	20.00%	18.00%	2011/12	<b>v</b>	X	<
Under 18 conception rate (per 10,000 15-17 yr olds)	39.5	27.7	2012	<b>~</b>	X	X
% of working age population qualified to at least L2	74.60%	72.50%	2013	¥	¥	<ul> <li>Image: A second s</li></ul>
% of live births under 2.5 kg	7.40%	7.30%	2012	X	X	X
Young offending rate (per 100,00 10-17 yr olds)	511.3	440.9	2013	¥	X	X
Life expectancy at birth (males)	78.3	79.2	2010-12	<b>~</b>	X	X
Life expectancy at birth (females)	82.1	83	2010-12	¥	X	X
The proportion of underweight children in reception	0.20%	0.90%	2012/13	<	<b>v</b>	=

 $<sup>^{1}</sup>$  % of children in care achieving 5 A\*-C GCSEs (inc. E & M) – Due to the small number of young people in this cohort (less than 5) figures were supressed in 2009/10 by the DFE for data protection reasons so performance comparisons cannot be made.

The proportion of obese children in reception	9.90%	9.30%	2012/13	X	X	X
The proportion of underweight children in year 6	1.00%	1.30%	2012/13	X	<b>v</b>	X
The proportion of obese children in year 6	17.50%	18.90%	2012/13	<b>~</b>	<b>V</b>	<b>~</b>
The proportion of persistently absent children	4.70%	4.10%	2012/13	<b>~</b>	X	X
Number of deaths in the first year of life (per 1,000 live births)	3.8	4.1	2012/13	<b>v</b>	¥	=
Rate of children in need throughout the FY (per 10,000 0-18yr olds)	630	346.6	2012/13	X	X	X
EYFSP, The % of children achieving a good level of development <sup>2</sup>	57%	52%	2012/13	*	<b>v</b>	¥

#### Family circumstances

Description	Plymouth	England	Latest data point	Plymouth change	National comparison	Performance gap	
% of adults with learning disabilities in employment	4.50%	8.00%	2013/14	X	X	X	
% of working adults seeing mental health services (%)	4.60%	7.10%	2013/14	¥	<b>v</b>	✓	
Overall employment rate (%)	70.30%	71.50%	2013	¥	X	X	
Overall employment rate- female (%)	67.00%	66.40%	2013	X	✓	X	
Overall employment rate- male (%)	73.60%	76.50%	2013	<b>v</b>	X	<b>V</b>	
The proportion of children in workless households	20%	17.90%	2013	<b>v</b>	X	X	
Proportion of take up of childcare by low- income working families	Indicator no longer available and no direct replacement is available						
NEET (Academic years 12 - 14) <sup>3</sup>	7.40%	5.30%	Q4 2013/14	*	X	X	

**4.6** In Plymouth, 20 indicators have seen performance improvement since 2010 with 10 seeing performance worsening (the performance on 3 indicators could not be compared.) See Appendix 1 for further information. Whilst this may appear encouraging when benchmarked nationally, 20 of the 33 indicators (or suitable proxy replacements) are performing worse than national benchmarks with the gap in performance having worsened for 15 of these indicators and improved for just 5 since 2010. (In 2010 17 of the 33 indicators performed below national benchmark.)

<sup>&</sup>lt;sup>2</sup> EYFSP, The % of children achieving a good level of development – Methodology changed in April 2012, not comparable with previous indicator

<sup>&</sup>lt;sup>3</sup> NEET (Academic years 12 -14) – Methodology changed in April 2013, not comparable with previous indicator

**4.7** The following narrative provides further detail on a number of 'key indicators' of most relevance to Plymouth within the Child Poverty toolkit. For each of these indicators the linkages to child poverty have been drawn out (using information provided within the Child Poverty needs assessment) and high level analysis of the performance of the indicator provided.

#### 4.7.1 Improving trend - % of young people from low incomes entering Higher Education

#### Link with child poverty

Children growing up in families living in poverty are less likely to gain qualifications. The Joseph Rowntree Foundation found that children growing up in poorer families emerge from school with substantially lower levels of educational attainment. Such "achievement gaps" are a major contributing factor to patterns of social mobility. Young people from low-income households are likely to leave school earlier and are around six times more likely to leave without qualifications. They are also more likely to not be in Employment, Education or Training (NEET) in the three years after completing compulsory education. Being NEET between the ages of 16 and 18 years is associated with later negative outcomes, such as unemployment, lower pay, having a criminal record, poor health, teenage parenthood and negative psychological outcomes.

There is a strong correlation between someone's social class and their likelihood of going to university and to the most selective universities in particular. Research by the Social Mobility Commission found that the odds of a child at a state secondary school who is eligible for free school meals in year 11 being admitted to Oxbridge by age 19 are almost 2000:1 against. For a privately educated child the odds are 20:1 in favour.

#### Analysis

When the toolkit was first published in 2010, only 8% of young people from low incomes entered higher education, significantly below the national figure (18%). Latest data (2011/12) shows significant improvement to stand at 14%, however the figure nationally has also improved with 21% of young people from low incomes entering higher education. Whilst it is clear than there is still a significant way to go, if the current pace of change is maintained Plymouth would reach a similar level to that seen nationally in the next 5 years.

#### 4.7.2 Downward trend - Average earnings of employees

#### Link with child poverty

Now often referred to as the "hidden poor", working families on a low income are becoming increasingly vulnerable to poverty. The quality of employment rather than employment in itself is a key factor. Individuals can suffer recurrent poverty as they become caught in a low pay/no pay cycle caused by insecure low paid work. Jobs that are not of high quality in terms of pay, conditions, flexibility and sustainability will not break the poverty cycle and can be detrimental to health and well-being in the long-term. Poor quality work combining elements of low pay, long hours, unsocial shifts and exploitative working conditions has been found to be detrimental to health and wellbeing. Most children will remain in the same quarter of the income distribution as their parents, so a childhood spent in poverty increases the likelihood of being poor in later life.

People on low incomes often end up paying more for the services they need because they cannot access mainstream financial products. Poorer households are particularly vulnerable to over-indebtedness and those in the lowest income band are twice as likely (18 per cent) to be in structural

arrears (more than three months behind on any bill or payment) than households overall (9 per cent). It is estimated that one in two people in debt will have a mental health problem.

People on low income are also more likely to face barriers to employment such as unaffordable childcare and access and affordability of transport to travel to work.

#### Analysis

Plymouth saw a larger then average reduction in average wages after the recession dropping from  $\pounds$ 458.70 in 2010 to  $\pounds$ 440.30 in 2011. The impact of the recession was felt in Plymouth later than most urban areas (2011 instead of 2010) and it is believed this is due to the high levels of employment in the public sector in the city.

As of the latest data point (2013), Plymouth has not quite recovered to average salaries seen in 2010 (still £3.90 lower.)

Worryingly, the 'gap' in the average salary seen in Plymouth and the UK average salary now stands at  $\pounds 63.30$  a week (as of Dec 2013) widening from  $\pounds 43.00$  in 2010.

#### 4.7.3 Downward trend - % of children in workless households (key out of work benefits)

#### Link with child poverty

The risks of poverty, material deprivation and wider disadvantage are much higher in families where no one works. For a child in a workless household, the risk of being in relative poverty (59%) is far higher than the risk for children in families where all adults work (8%). Most children will remain in the same quarter of the income distribution as their parents, so a childhood spent in poverty increases the likelihood of being poor in later life.

There are a number of potential effects on children when income poverty is due to worklessness:

- Low aspirations for their own futures in the absence of any vocational reinforcement
- Lack of reinforcement of work ethic or normalisation of work
- Lack of input/context building in formulating ideas on the world of work from parent
- Constraints on social networks to support vocational and personal development
- Temptation to supplement personal/ household income through illegitimate means

Employment is widely considered to be one of the key drivers of poverty. As well as being a major source of income, work generally improves people's well-being and mental and physical health, with positive implications for their children. Conversely, being out of work, especially for long periods of time, can have a devastating impact upon people's confidence, relationships, health and well-being.

#### Analysis

In 2013, I in 5 children lived in households where nobody worked (10,580 children and young people) that compares poorly nationally (17.9%) and has increased since 2010 where the figure stood at 15%.

This is a concern as, in the absence of further child poverty indicator releases this indicator could be considered the best child poverty 'proxy' available. However it should be noted that there will also be several children and young people in working households that are at risk of or are in poverty.

NB - Key out of work benefits are classified as; Income Support, Jobseeker's Allowance, Employment and Support Allowance, Incapacity Benefit and Severe Disablement Allowance, and Pension Credit.

#### 4.7.4 Mixed message indicator - The amount of new affordable housing

#### Link with child poverty

New affordable housing is made of several housing types including social rented, affordable rented and intermediate housing. If not enough affordable houses are built to meet demand a backlog will occur forcing a number of residents to live in often poor quality and overcrowded private rented housing.

Families living in poor quality housing are more likely to suffer from a range of health problems including poorer mental health and cognitive development as well as respiratory and stomach problems. Those growing up in the poorest households are more likely to suffer enduring physical and mental health problems in adulthood and have increased risk of severe, long-term and life-limiting illness. Children in these households are more likely than their more affluent peers to have difficulty in sleeping, studying or playing at home which can affect their health, their school lives and their social participation.

There is also strong evidence that poor housing conditions are associated with educational underachievement, with children in better quality homes gaining greater numbers of GCSEs, A levels and degrees, and therefore having greater earning power.

#### Analysis

Due to the differing needs of urban areas across the country there is little value in benchmarking comparisons, however when looking at the number of new affordable houses developed annually as a percentage of total housing stock it shows that Plymouth is building affordable houses at a faster rate than that seen nationally.

A more valuable analysis can be made when comparing the number of new affordable houses built per annum against the perceived demand in the city. The demand level is provided through the Strategic Housing Market Needs Assessment, which was commissioned by PCC in November 2012. This states that over the next 5 years Plymouth would need to build 1,323 affordable to meet the anticipated future need and clear the existing backlog. This reflects the impact high house prices relative to resident wage levels as the availability of mortgage finance.

To put this into context in 2012/13 there were only 280 affordable houses built in Plymouth.

#### 4.7.5 Mixed message indicator - Under 18 Conception rate

#### Link with Child Poverty

Teenage pregnancy often leads to poor long-term outcomes for young parents and their children. Babies of teenage mothers face more health problems than those of older mothers. They are more likely to be born prematurely or at a low birth-weight, are more likely to die in the first year of life and twice as likely to be admitted to hospital as a result of an accident or gastro-enteritis.

Teenage mothers are three times more likely to get post-natal depression than older mothers, are at a higher risk of poor mental health for three years after the birth and are likely to struggle to complete their education and find it difficult to gain employment.

Evidence shows that children of teenage mothers have a 63% increased risk of being born into poverty while half of all under 18 conceptions occur in the 20% deprived wards. Also, over one third of teenage mothers have no qualifications and 70% are not in education, training or employment (NEET). Teenage mothers, young fathers and their children are more likely to be in poor health and to live in poor housing. All of these factors contribute to young parents and their children facing long-term economic challenges and an increased risk of poverty.

#### Analysis

The latest data release in 2013 showed the lowest rate of teenage pregnancies seen nationally since records began in 1969. Whilst in Plymouth we are also following a reducing number as seen nationally it is at a much slower pace. This is causing the 'gap' between the rate of teenage conceptions in Plymouth and that seen nationally to further widen to now stand at 12% (as of 2012).

#### 5.0 Recommendations

- Members of the Co-operative Scrutiny Board, and their respective panel members to participate in community walkabouts, facilitated by Father Sam Philpott and other child poverty champions, to better understand the lived experience of children and young people living in poverty across the city.
- The Co-operative Scrutiny Board and other panels to identify child poverty champions to further ensure Plymouth City Council and its partners are actively meeting their statutory duties around child poverty. Champions would be provided with support and information to undertake their role.
- As part of the budget scrutiny process, the Co-operative Scrutiny Board will commission an analysis of the impact of budget setting decisions 2015/16 – 2018/19 on efforts to address child poverty in the city.

### **APPENDIX I** - 2011 Child Poverty indicator set for Local Authorities (as at August 2010)

## Family Resources

Description	Plymouth	England	Date of baseline data point
% of children in living in poverty	21.9%	20.6%	Aug 2010
Average earnings of employees in the area (no. £)	£458.7	£501.7	2010
Time to process HB/CTB new claims (working days)	27	24	FY Q4 2011/12
Proportion of households on LA waiting lists	10.7%	7. <del>9</del> %	2011
Amount of new affordable housing	330	57730	2009/10

#### Children's life chances

Description	Plymouth	England	Date of baseline data point
Inequality gap in achievement of a L2 qualification by 19	23%	20%	2010
% of children in care achieving 5 A*-C GCSEs (inc. E & M)	-	12.8%	2011
FSM/non-FSM achievement gap: KS2	17.0%	20.1%	2010/11
FSM/non-FSM achievement gap: 5A*-C GCSE (inc. E & M)	31.9%	27.5%	2010/11
SEN/non-SEN achievement gap: 5A*-C GCSE (inc. E & M)	41.6%	46.4%	2010/11
% of young people from low incomes entering HE	30.0%	34.0%	AY 2009/10
FSM/non FSM gap young people entering HE	25.0%	18.0%	AY 2009/10
Under 18 conception rate (per 10,000 15-17 yr olds)	44.1	34.2	2010
% of working age population qualified to at least L2	68.3%	67.2%	2010
% of live births under 2.5 kg	7.0%	7.0%	2010
Young offending rate (10-17 yr olds)	1130	1160	FY 2009/10
Life expectancy at birth (males)	77.8	78.5	2008-10
Life expectancy at birth (females)	81.8	82.5	2008-10
The proportion of underweight children in reception	0.3%	1.0%	2010/11
The proportion of obese children in reception	9.4%	9.4%	2010/11
The proportion of underweight children in year 6	0.9%	1.3%	2010/11
The proportion of obese children in year 6	18.8%	19.0%	2010/11
The proportion of persistently absent children	6.60%	6.10%	2010/2011
Number of deaths in the first year of life (per 1,000 live births)	4.0	4.3	2008/09
Rate of children in need throughout the FY (per 10,000 0-18yr olds)	356.9	346.2	2010/11
EYFSP, The % of children achieving a good level of development	56.0	59.0	2010/11

Family circumstances			
Description	Plymouth	England	Date of baseline data point
% of adults with learning disabilities in employment	4.6%	7.1%	2010/11
% of working adults seeing mental health services (%)	7.3%	8. <b>9</b> %	2010/11
Overall employment rate (%)	69.9%	70.1%	2011
Overall employment rate- female (%)	68.2%	64.9%	2011
Overall employment rate- male (%)	71.5%	75.3%	2011
% of children in workless households (key out of work benefits)	15.0%	16.5%	2010
Proportion of take up of childcare by low-income working families	19.3%	16.6%	2010
NEET (Academic years 12 -14)	8.4%	6.1%	2011

#### PLYMOUTH CITY COUNCIL

Subject:	Capital and Revenue Monitoring Report 2014/15
Committee:	Cabinet
Date:	2 September 2014
Cabinet Member:	Councillor Lowry
CMT Member:	CMT
Author:	David Northey, Head of Corporate Strategy
Contact details	Tel: 01752 30 5428 email: <u>david.northey@plymouth.gov.uk</u>
Ref:	
Key Decision:	No
Part:	I

#### **Purpose of the report:**

This report outlines the finance monitoring position of the Council as at the end of June 2014, updated to incorporte July '14 spend and profile information.

The primary purpose of this report is to detail how the Council is delivering against its financial measures using its capital and revenue resources, to approve relevant budget variations and virements, and approve new schemes to the capital programme.

The estimated revenue overspend is £4.607m as at July 14. The overall net spend equates to  $\pounds 209.387m$  against a budget of  $\pounds 204.680m$ , which is a variance of 2.25%. This needs to be read within the context of setting  $\pounds 16m$  of management and net transformation savings in 2014/15 on the back of balancing the 2013/14 revenue budget where  $\pounds 17.8m$  of net revenue reductions were successfully delivered.

Key pressure points remain in Adult Social Care where, although client numbers are broadly in line with the set budget, the average cost per care package per client is significantly higher (which reflects the more complex needs of clients that we are supporting). In addition, the number of children within the council's care is approx 40 more than the set budget which equates to an projected overspend of circa  $\pm 1.45$ m. A thorough review of all high cost placements is underway and a number of additional actions have been put in place to contain spend on social care in the current year.

The projected council overspend has improved by  $\pounds 1.072m$  from the position as reported at the end of May '14.

Additional management solutions and escalated action to deliver further savings from the council's transformation programme will be brought to the table over the coming weeks in order to address the in year forecasted overspend.

#### Table 1: End of year revenue forecast

	Budget	Forecast	Variance
	£m	Outturn £m	£m
Total General Fund Budget	204.680	209.287	4.607

The latest capital programme covering 2013/14 to 2016/17 stood at £207.670m which was approved at Full Council on 24 February 2014 (including Tamar Bridge & Torpoint Ferry at £7.445m). Following the approval of new schemes identified in this report, re-profiling and variations, and the inclusion of future years government grants and other identified income streams, (such as increased developer contributions), the revised capital programme for 2013/14 to 2016/17 is £216.398m (an increase of £8.728m)

#### The Brilliant Co-operative Council Corporate Plan 2013/14 -2016/17:

This quarterly report is fundamentally linked to delivering the priorities within the Council's Corporate Plan. Allocating limited resources to key priorities will maximise the benefits to the residents of Plymouth.

#### Implications for Medium Term Financial Plan and Resource Implications: Including finance, human, IT and land

Robust and accurate financial monitoring underpins the Council's Medium Term Financial Plan. The Council's Mediurm Term Financial Forecast is updated regulary based on on-going monitoring information, both on a local and national context.

# Other Implications: e.g. Child Poverty, Community Safety, Health and Safety and Risk Management:

The reducing revenue and capital resources across the public sector has been identified as a key risk within our Strategic Risk register. The ability to deliver spending plans is paramount to ensuring the Council can achieve its objectives to be a Pioneering, Growing, Caring and Confident City.

#### **Equality and Diversity**

Has an Equality Impact Assessment been undertaken? No

#### **Recommendations and Reasons for recommended action:**

That Cabinet:-

- 1. Note the current revenue monitoring position and action plans in place to reduce/mitigate;
- 2. Approve the non-delegated revenue budget virements as set out in Table 4;
- 3. Note the new schemes added to the Capital Programme, totaling £3.866m, by the Leader under delegated authority;
- 4. Note the increase in the medium term Capital Programme funding to £216.398m;
- 5. Recommends that the City Council gives the following delegated authority for approval of any changes to existing capital schemes, within the overall affordability envelope, based on a sound rationale -

Up to £200,000	Responsible Finance Officer in consultation with the relevant Cabinet Members
Above £200,000	Leader in consultation with the relevant Cabinet Member(s) (following consultation with the City Council Investment Board)

(Please note that the wording in the above table is the same as that for the existing delegations for new capital schemes and capital programme transfers (virements).)

#### Alternative options considered and rejected:

None – our Financial Regulations require us to produce regular monitoring of our finance resources.

#### Published work / information:

#### 2014/15 Budget Reports <u>Co-operative Council Finance Plan2014~2017</u> 2014/15 Budget Reports <u>Delivering the Co-operative Vision within three year sustainable</u> balanced budget

#### **Background papers:**

Title	Part I	Part II	Exemption Paragraph Number						
			I	2	3	4	5	6	7

#### Sign off:

Fin	Cr1415.37	Leg	lt2084 0/25/0 7/14	Mon Off	21055/ DVS	HR		Assets		IT		Strat Proc	
Orig	Originating SMT Member: Malcolm Coe, AD for Finance												
Has	the Cabinet M	embe	r(s) agree	ed the con	tents of th	e repor	rt? `	'es					

## Table 2: Revenue Monitoring Position

Directorate	2014/15 Council Approved Budget	2014/15 Budget Virements	2014/15 Budget	Forecast Outturn	Forecast Year End Overspend / (Underspend)	Movement in Month
	£m	£m	£m	£m	£m	£m
Executive Office	3.697	0.013	3.710	3.910	0.200	0.000
Corporate Items	11.008	5.088	16.097	15.843	(0.254)	(0.094)
Transformation and Change	31.335	(1.302)	30.033	30.313	0.280	0.160
People Directorate	122.746	(1.021)	121.725	125.444	3.719	(1.650)
Public Health	0.184	0.010	0.194	0.194	0.000	0.000
Place Directorate	35.710	(2.788)	32.921	33.583	0.662	0.332
TOTAL	204.680	0.000	204.680	209.287	4.607	(1.072)

#### Table 3: Key Issues and Corrective Actions

Issue	Variation £M	Direction of Travel	Management Corrective Action
<b>PLACE - Economic Development - Rents</b> The economic climate has resulted in lower rent achievable at rent review and lease renewal. There is often a need to offer rent free incentives to attract tenants. Rent void periods are increasing as some units being more difficult to market. City Centre ground lease income is reducing due to increase in vacant city centre retail units. In addition, the Council is exposed to geared head leases, which are outside the Councils control.	0.100	Same	A further and ongoing review of expenditure and options to increase income will continue in order to meet budget by year end A survey of the estate is in progress to identify the priorities for maintaining the stock and meeting contractual obligations to protect the level of rental income.
<ul> <li>PLACE - Street Services - Waste Disposal and Car Parking</li> <li>The Energy from Waste (EfW) plant delay and the Materials</li> <li>Recycling Facility (MRF) procurement together have resulted in</li> <li>a net costs of £720k. We will continue to investigate options</li> <li>around the PFI waste credits to mitigate/reduce the associated</li> <li>£400k+ issue.</li> <li>Car Parking Action Plans are now being deferred in 2014/15</li> <li>resulting in a pressure of £395k.</li> <li>A range of mitigating actions will be been taken, these include</li> <li>expenditure review to reallocate budget, street lighting</li> <li>procurement savings, MRF share of profit in sales above</li> <li>budgeted market rates (50% share as per the contract), bringing</li> <li>forward future action plans where possible.</li> </ul>	0.090	Declining	A further and ongoing review of expenditure and options to increase income will continue in order to meet budget by year end MRF Recyclates Market and EfW tonnages continue to be monitored monthly to track any movement

PLACE - Strategic Planning and Infrastructure Estimated part year effect of the restructure			A further and ongoing review of expenditure and options to increase income will continue in order to meet budget by year end
	(0.015)	Improving	We are expecting increased planning income than currently profiled compared to budgeted level of activity but it is too early to calculate at this stage
			Continue to review expenditure if this position can be improved further.
PLACE - Business Support			
Advertising costs of £15k for the vacant Assistant Director for Street Services have been offset against overachieving management actions in Business support.	(0.023)	Improving	Continue to review expenditure if this position can be improved further
PLACE - Management & SupportGAME Commercialisation Whilst the Trade Waste Service will generate a surplus based on normal operational assumptions the stretch target within GAME commercialisation is proving to be unrealistic given the current market conditionsCommercialisation activities are now starting to be generated ahead of the key strategic work and the bringing together of the workstreams for further development but it is unlikely to achieve the overall target in the current year.Creating a Brilliant Co-operative Street Service (CBCSS) The delay in the start of the EfW has impacted on the timing of the savings arising from restructuring and rezoning.	0.510	Declining	Work is ongoing across all GAME work streams to mitigate the reduced income associated with the commercialisation work stream. Further review of Trade Waste continues with an increase in direct sales being planned from August onwards to increase sales potential and gather crucial intelligence for future marketing and business growth The Strategic Business Case for Commercialisation contains several key workstreams which will be implemented on a prioritised basis to generate further income streams. The overall position on commercialisation is expected to be in the region of £350k with every endeavour to maximise as much income as possible. Analysis of the work completed by EDGE is being
the savings ansing from restructuring and rezoning.			Analysis of the work completed by EDGE is being actioned to determine which additional savings within CBCSS can be implemented in the current financial year

TRANSFORMATION & CHANGE – Legal Services Pressures due to coroner's office, legal services for children's placement and Electoral registration succession £50K. TRANSFORMATION & CHANGE – Departmental Management	0.080	Declining	Partially off-set by additional income from Devon & Somerset Fire & Rescue SLA (£50K). Management will undertake further reviews.
Potential pressure due to shortfall on planned efficiency savings.	0.200	Declining	Managers to continue to review budgets to identify potential savings to address issues.
<b>PEOPLE – Children's Social Care</b> The current pressure can be attributed to an increase in young people's placements, including an increase in large sibling groups being accommodated. Residential placements have also increased with a significant number of these placements being high cost due to the complex nature of these children's needs.	1.450	Improving	Work has continued to manage down the pressure created. In order to mitigate the current pressure the annual round of "Star Chambers" together with a number of key activities to address the issues have been put into place. Further work will be undertaken to review high cost placements, commissioned contracts and maximise partnerships contributions to the cost of care packages.
PEOPLE – Homes and Communities	(0.300)	Improving	Assistant Director and Management team continues to review budgets and maximise resources, grant funding, vacancies and project work allocations
<b>PEOPLE – Co-operative Commissioning &amp; Adult Social Care</b> This is a volatile demand led service that has a statutory duty to respond to the needs of vulnerable people as they arise. Whilst numbers of people in the service in receipt of car packages is fairly static because of an enhanced preventative offer and a tightening of the application of eligibility criterion, in keeping with national trends affecting all Local Authorities, Adult Social Care is seeing an increasing frail elderly population with more complex support needs which is impacting on the average cost of care packages.	2.569	Improving	The Assistant Director and Senior Management Team have implemented a rigorous budget containment plan, reviewed on a fortnightly basis, that is focused on reviews and right sizing of high cost care packages; an analysis and right sizing of direct payments and recovery of unspent pre-paid card balances; ensuring all new work coming into the service is reviewed strictly and consistently against eligibility criteria to ensure our finite resources are prioritised on those people with the highest needs; reviewing of all non-essential expenditure and maximising income.
			Work is underway to review the way we allocate resources in line with the Care Act requirements. A

			further target to review commissioning spend across the Department has been added. A review of all vacancies across People Directorate prior to implementation of IHWB Transformation. Further maximisation of grand funding has also been taken into account.
CORPORATE ITEMS – Treasury Management Reduced borrowing costs	(0.146)	Improving	Re-profiling the borrowing portfolio and seeking greater returns on investments has delivered a surplus against the required £1m revenue savings on Treasury Management in 2014/15. Management will continue to review the borrowing portfolio for further savings opportunities
<b>CORPORATE ITEMS - Transformation</b> Forecast to underspend slightly against the £5.3m transformation spend budget in 2014/15.	(0.108)	Improving	Management will continue to review all costs for further savings opportunities
EXECUTIVE OFFICE - Potential pressure due to shortfall on planned efficiency savings. TOTAL	0.200 <b>4.607</b>	Same	Managers to continue to review budgets to identify potential savings to address issues.

# Table 4 Virements description (I)

Description	Detail
Crant/Povenue Pudget Cormy Femulande	To transfer approved revenue grant carry- forwards from 2013/14 to the relevant
Grant/Revenue Budget Carry Forwards	service areas in the new year.
Transformation Benefits Distribution	Movement of planned transformation savings from corporate items to
	departments where benefits will be realised
Employee budgets to Transformation	Movement of salary budgets for employees on secondment to transformation
Procurement targets	Transfer of budgets to offset allocated Procurement savings target in current year and future years
Departmental Movement	Creation of Public Health directorate from net budget within People directorate. Including Civil Protection Unit and Public Protection Service. In addition the Revenues and Benefits service has moved from Finance to Customer Services (nil movement within the Transformation & Change Directorate)

# Table 4 Virements detail (2)

Directorate	Grants / Carry FWD £m	Transformation Benefits Distribution £m	EmployeeMoveBudgets toprocuremntTransformationsavings£m£m		Department Movement £m	Total virements £m
Corporate Items	(0.747)	5.148	0.120	0.390	0.000	4.910
Transformation and Change	0.362	(0.959)	(0.120)	(0.390)	0.000	(1.106)
People Directorate	0.374	(1.500)	0.000	0.000	0.168	(0.958)
Public Health	0.011	0.000	0.000	0.000	(0.168)	(0.157)
Place Directorate	0.000	(2.689)	0.000	0.000	0.000	(2.689)
TOTAL	0.000	0.000	0.000	0.000	0.000	0.000

#### Capital Programme 2013/14 – 2016/17

Our capital programme is critical to the growth of this city and how we operate as a Brilliant Co-operative Council. We have transformed the way we make decisions on capital investments by increasing Member involvement whilst also enabling us to react quickly to new opportunities.

At the Full Council meeting in February 2014, the Capital Programme for 2013/14 to 2016/17 was approved to the value of £207.670m. This includes £7.445m for Tamar Bridge and Torpoint Ferry, so a net council programme of £200.225m.

The capital programme contains an element of change between periods to reflect when activity and expenditure will be incurred, movement in funding occurs to match this. A recent example of this is the History Centre funding announcement which places £9m of funding and spend into the 2017/18 financial year (i.e. outside of the period of our current monitoring arrangements). 2017/18 will be added to our rolling four year capital programme in September 2014 in order to retain a forward looking approach to longer term investment.

New projects added to the Capital Programme, under delegated authority, since February 2014, are detailed in Table 5.

New Schemes - Already Approved as Delegated Officer Decision	£m
Gypsy and Traveller Site - The Ride	0.026
Foster Carer Grant	0.038
Hoegate House "gap funding"	0.150
Eggbuckland Play area SI 06	0.040
Midland House Lifts	0.142
Flood Defence Storm Damage Repair Programme	0.040
Grow Wild	0.150
Total	0.586
New Schemes - Requiring Cabinet Approval	£m
Green Deal	3.000
North Corner Pontoon	0.280
Total	3.280
Overall increase to Capital Programme	3.866

#### Table 5 New Capital Schemes

Table 6 shows the income projections analysis for the budget set in February 2014, the revised projections as at the end of July 2014, and the movement between the two. The positive movement of capital funding to  $\pounds 216.398$ m reflects our success in freeing up resources required for much needed investment in the city.

Table 6 Income Assumptions		BUD	GET				CURI	RENT				ΜΟΥ	EMEN	T		
	Responsible AD	2013/14 £'000s	2014/15 £'000s		2016/17 £'000s	Total £'000s	2013/14 £'000s		2015/16 £'000s		Total £'000s	2013/14 £'000s		2015/16 £'000s	2016/17 £'000s	Total £'000s
UNRINGFENCED:	_															
Capital Receipts	David Draffan	2,806	13,373	10,586	2,026	28,791	3,114	10,078	9,447	2,237	24,875	308	-3,295	-1,139	210	-3,916
Un-ring-fenced Grants	Paul Barnard	15,152	18,426	9,241	7,756	50,574	11,669	16,180	14,360	7,756	49,965	-3,483	-2,245	5,119	0	-609
Sub-total unringfenced resources		17,957	31,799	19,827	9,782	79,366	14,783	26,258	23,807	9,992	74,840	-3,175	-5,541	3,980	210	-4,525
RINGFENCED:							-					-				
Loans repaid (investment fund)	Paul Barnard	0	109	679	617	1,405	0	1,042	109	636	1,786	0	933	-571	19	381
Ring-fenced Grants	Paul Barnard	23,134	19,404	9,000	15,000	66,538	22,469	20,193	19,678	4,510	66,85 I	-665	790	10,678	-10,490	313
Unsupported / Internal Borrowing (cash flow)	Malcolm Coe	6,219	15,612	8,374	5,000	35,205	4,545	9,921	9,721	5,000	29,187	-1,674	-5,691	1,347	0	-6,017
Section 106/Community infrastructure Levy	Paul Barnard	774	2,307	2,000	2,000	7,081	539	10,535	7,142	4,704	22,920	-235	8,228	5,142	2,704	15,839
External Contributions	Paul Barnard	1,584	850	500	500	3,434	992	956	500	500	2,948	-592	106	0	0	-486
Internal Funds / Revenue	Malcolm Coe	3,447	2,500	750	500	7,197	3,889	2,925	3,078	528	10,420	442	425	2,328	28	3,224
Sub-total ringfenced resources		35,158	40,781	21,303	23,617	120,859	32,434	45,573	40,228	15,878	34,  3	-2,724	4,792	18,925	-7,740	13,253
Total PCC Programme		53,115	72,580	41,130	33,399	200,225	47,217	71,832	64,035	25,870	208,953	-5,899	-749	22,904	-7,529	8,728
Tamar Bridge - Cornwall County Council Unsupported borrowing		3,615	2,430	١,400	0	7,445	3,615	2,430	I,400	0	7,445	0	0	0	0	0
Total Programme		56,730	75,010	42,530	33,399	207,670	50,832	74,262	65,435	25,870	216,398	-5,899	-749	22,904	-7,529	8,728

11

#### **Spend on Interim Support**

Our revised Pay Policy Statement presented to Full Council on 31 March 2014, requires us to report on all interim spend where we have used such support for a period of more than 3 months, with a day rate of more than £500. Table 7 details the position for the first quarter of 2014/15.

	Daily Charge Rate		
Role	(inc agency fee)	Start Date	Finish Date
Interims covering established PCC posts (currently out t	to advert)		
Dimenter for Compareto Comitano	6813.00	12/08/2012	27/10/2014
Director for Corporate Services	£812.00	12/08/2013	27/10/2014
Assistant Director for Street Services	£652.80	16/12/2013	05/11/2014
Human Resource Director - NHS secondment for 2 days	6500.00	07/04/2014	20/00/2014
per week Head of Portfolio Office - post approved by Appointments	£590.00	07/01/2014	30/09/2014
Panel	£644.00	14/10/2013	07/11/2014
Head of Business & Technical Architecture - approved by			
App Panel	£840.83	20/01/2014	24/10/2014
		<u>.</u>	
Interims providing capacity to transformation program Programme Manager - Growth, Assets & Municipal	me		
Enterprise	£560.55	18/11/2013	19/08/2014
Programme Manager - Integrated Health & Wellbeing	£572.00	25/11/2013	22/11/2014
Programme Manager - Co-operative Centre of Operations	£723.30	14/07/2014	13/10/2014
Programme Manager - Shared Services	£560.00	20/01/2014	30/09/2014
Lead Business & Technical Architect - GAME	£725.00	25/11/2013	22/08/2014
Organisational Development Specialist	£644.83	16/12/2013	15/09/2014
Senior Business Architect - IHWB	£672.00	03/02/2014	01/08/2014
Consultant supporting ICT / DELT	£676.00	05/03/2014	30/09/2014
Business Architect - Co-operative centre of operations	£729.30	22/05/2014	21/08/2014
Interim Project Manager - Customer Services	£580.00	16/06/2014	05/09/2014
Other service specific interims			
Subject Matter Specialist (City Deal specialist surveying)	£616.00	06/05/2014	05/09/2014
Interim Commercial Manager	£600.00	18/03/2014	17/09/2014

#### Table 7: Use of Interim Support @ June '14

We have continued to use interims, primarily to support us in the delivery of our Transformation Programme. Moving forward, we have clear plans to reduce the reliance on interim support, imparting knowledge and development on to internal resources within the council.

As at the end of June 2014, the council is utilising 17 interim posts, (compared to 13 as at March 2014), 5 interims are covering established senior management posts for which the council is currently seeking permanent appointments.

The majority of interims, (10), are adding capacity to our transformation programme which aims to deliver over £30m of net revenue benefit over three years. Spend on all interim posts, as detailed in Table 7, is within the approved revenue budget allocations for 2014/15.

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